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DRAFT

18 July 1950

Dear Mr. Webb:

1. The State-Defense Staff Study of 1 May 1950, on "Production of National Intelligence," transmitted with your letter of 7 July for my comments, ^{points up} brings up for consideration the ~~two~~ conflicting theories which have prevailed ^{since the inception of CIA} in Washington for some time on the responsibility within our Government for intelligence relating to the national security, i.e., a responsible ^{single Director} central agency versus a ~~responsible~~ committee of co-equal directors of the several intelligence agencies.

2. Your staff study favors the second approach, somewhat similar to the British system, whereby this Agency would provide for the responsible Committee funds, headquarters, personnel, and certain services, but the Committee would have the collective responsibility for Estimates and Studies by a cooperative process, and ^{in effect the complete control and direction of the central facility.} You will recall that NSC 50 was ~~opposed~~ to collective responsibility, and re-affirmed the value of an ~~advisory~~ committee of intelligence chiefs. To change to your proposed cooperative system would ^{require} entail, I think, new legislation; ~~so~~ The NSC should, if it desires such a change, take steps accordingly and should advise Congress that it favors the idea of committee responsibility and authority rather than the present system of a responsible ~~agency~~ ^{central authority}.

4. ~~I think that,~~ Under the existing legislation, it was the intent of Congress to have a responsible central intelligence agency to coordinate intelligence matters. Certainly I, as Director of Central Intelligence, am the one called before Congressional Committees on intelligence matters and am held responsible by them. In his testimony recently the Secretary of Defense stated he had "not been advised by CIA." He did not refer to the intelligence agencies in the Pentagon. The President also calls upon me for intelligence estimates. This would indicate that the Executive also believes in a responsible central agency.

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5. I am glad that this matter has now been brought up and hope that it will be clarified for the benefit of all concerned as well as for our national security. With this in mind I enclose two proposed National Security Council Directives to reflect my views on a strong central responsible agency with adequate authority to go with its responsibility, in lieu of the proposal you enclosed favoring a responsible committee (new National Intelligence Authority) of the intelligence chiefs.

6. When the basic principle has been decided, of a responsible agency versus an authoritative committee, it might well be possible even if this Agency remains the responsible authority to reorganize CIA to the extent of including an Estimates Group and a Current Intelligence Group. Under my concept, however, they would be of necessity responsible to the Director of Central Intelligence rather than to a Committee, and the DCI would have the necessary authority to carry out his responsibilities.

7. With regard to NSC 50, mentioned in the Staff Study, I note that Section 5c is a statement of principles and that the comment therewith disavows the concept of collective responsibility. Furthermore, the last sentence in Section 6b of NSC 50 on Organization of CIA recognizes that there may be other methods of organization which will accomplish the objectives. On the other hand Section 6a(1) of NSC 50 calls for definite action on a combined Office of Operations. My plan to carry out this instruction in Section 6a(1), confirmed by subsequent NSC action, was submitted to the Departments of State and Defense about a year ago but no definite reply has been received. I should also be glad to have this matter clarified.

8. I note that you propose to submit your Staff Study with its proposed National Security Council Directive direct to the NSC rather than in accordance with Section 102d(1) and (2) of the National Security Act of 1947 (as amended). I should appreciate it, therefore, if you would submit therewith these comments and enclosures, ~~so that the NSC~~

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